Mr. Warren C. Holland Accomack County PO Box 330 Accomac, VA 23301

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



Virginia

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Matthew S. Haas Albemarle County 401 McIntire Road Charlottesville, VA 22902

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



Virginia

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

701 E. Franklin Street

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Eugene P. Kotulka Alleghany County P.O. Drawer 140 Low Moor, VA 24457

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director

ACLU

AMERICAN CIVIL LIBERTIES UNION FOUNDATION

Virginia

701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Lorena Harper Amelia County 8701 Otterburn Road Suite 101 Amelia, VA 23002

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Robert Arnold Amherst County P. O. Box 1257 Amherst, VA 24521

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director

ACLU

AMERICAN CIVIL LIBERTIES UNION FOUNDATION

Vincipie

Virginia

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Annette A. Bennett Appomattox County P.O. Box 548 Appomattox, VA 24522

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Ms. Cintia Johnson Arlington County 2110 Washington Blvd. Arlington, VA 22204

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Eric W. Bond Augusta County P O Box 960 Verona, VA 24482

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mrs. Sue F. Hirsh Bath County PO Box 67 Warm Springs, VA 24484

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Douglas R. Schuch **Bedford County** 310 S. Bridge St P.O. Box 748 Bedford, VA 24523

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

AMERICAN CIVIL LIBERTIES UNION

**FOUNDATION** 

Suite 1412

acluva.org

(804) 644-8022

Virginia

701 E. Franklin Street

Richmond VA 23219

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga **Executive Director** 

### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

# **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. *See, e.g., Bd. of Educ. v. Pico*, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." *Id.* at 868.



Virginia

Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



David Scott Meade Bland County 361 Bears Trail Bastian, VA 24314

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Lisa Chen Botetourt County 143 Poor Farm Rd Fincastle, VA 24090

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Keith Perrigan Bristol 220 Lee Street Bristol, VA 24201

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Kristy Somerville-Midgette Brunswick County 1718 Farmer's Field Road Lawrenceville, VA 23868

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mrs. Melanie L. Hibbitts Buchanan County 1176 Booth Branch Grundy, VA 24614

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



Virginia

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Daisy M. Hicks Buckingham County 15595 West James Anderson Rd. Buckingham, VA 23921

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. John Keeler Buena Vista 2329 Chestnut Ave. Suite A Buena Vista, VA 24416

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Robert Johnson Campbell County P.O. Box 99 Rustburg, VA 24588

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412 (804) 644-8022

Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Sarah Calveric Caroline County 16261 Richmond Turnpike Bowling Green, VA 22427

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Shirley A. Perry Carroll County 605-9 Pine St Hillsville, VA 24343

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. David W. Gaston Charles City County 10035 Courthouse Rd Charles City, VA 23030

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. Robbie Mason Charlotte County PO Box 790 Charlotte Court House, VA 23923

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Rosa S. Atkins Charlottesville 1562 Dairy Rd Charlottesville, VA 22903

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Jared A. Cotton Chesapeake 312 Cedar Rd Chesapeake, VA 23322

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Mervin B Daugherty Chesterfield County P.O. Box 10 Chesterfield, VA 23832

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



Virginia
701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Chuck Bishop Clarke County 317 W Main St Ste A Berryville, VA 22611

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

**Due Process:** The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. See, e.g., Goss v. Lopez, 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 et seq.

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student-conduct/index.shtml">http://www.doe.virginia.gov/support/student-conduct/index.shtml</a>.



Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. Dashan Turner Colonial Beach 16 N. Irving Ave Colonial Beach, VA 22443

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. William D. Sroufe Colonial Heights 512 Boulevard Colonial Heights, VA 23834

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412

(804) 644-8022 Richmond VA 23219 acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Melinda D. Snead-Johnson Covington 340 E Walnut St Covington, VA 24426

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Ms. Jeanette Day Warwick Craig County PO Box 245 New Castle, VA 24127

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Anthony S. Brads Culpeper County 450 Radio Lane Culpeper, VA 22701

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Amy Griffin Cumberland County PO Box 170 Cumberland, VA 23040

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street

(804) 644-8022 Richmond VA 23219

acluva.org

**Suite 1412** 

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Stanley B. Jones Danville PO Box 9600 Danville, VA 24543

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412

Richmond VA 23219 acluva.org

(804) 644-8022

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mrs. Haydee Robinson Dickenson County P.O. Box 1127 Clintwood, VA 24228

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Kari Weston Dinwiddie County P.O. Box 7 Dinwiddie, VA 23841

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Kim Evans Emporia 105 Ruffin Street Emporia, VA 23847

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Harry Thomas III Essex County P.O. Box 756 Tappahannock, VA 22560

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Phyllis Pajardo Fairfax 10455 Armstrong St. Fairfax, VA 22030

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Scott S. Brabrand Fairfax County Gatehouse Adm Ctr 8115 Gatehouse Rd Falls Church, VA 22042

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

AMERICAN CIVIL LIBERTIES UNION FOUNDATION
Virginia

701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

> Claire G. Gastañaga Executive Director

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. *See, e.g., Bd. of Educ. v. Pico*, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." *Id.* at 868.



Virginia

Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Peter Noonan Falls Church 800 W Broad St Suite 203 Falls Church, VA 22046

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. David Jeck Fauquier County 320 Hospital Drive Suite 40 Warrenton, VA 20186

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Virginia

701 E. Franklin Street
Suite 1412

AMERICAN CIVIL LIBERTIES UNION

701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

**FOUNDATION** 

Claire G. Gastañaga Executive Director

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. *See, e.g., Bd. of Educ. v. Pico*, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." *Id.* at 868.



Virginia

Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. John Wheeler Floyd County 140 Harris Hart Rd NE Floyd, VA 24091

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. Chuck Winkler Fluvanna County 14455 James Madison Highway Palmyra, VA 22963

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Tamara Sterling Franklin 207 W Second Ave Franklin, VA 23851

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director

ACLU

AMERICAN CIVIL LIBERTIES UNION FOUNDATION

Virginia

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. W. Mark Church Franklin County 25 Bernard Road Rocky Mount, VA 24151

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. David T. Sovine Frederick County P O Box 3508 Winchester, VA 22604

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



Virginia

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Marceline Catlett Fredericksburg 210 Ferdinand Street Fredericksburg, VA 22401

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. William H. Sturgill Galax 223 Long St Galax, VA 24333

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Terry E. Arbogast II Giles County 151 School Rd Pearisburg, VA 24134

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Walter Clemons Gloucester County 6099 T.C. Walker Road Gloucester, VA 23061

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Jeremy J. Raley Goochland County PO Box 169 Goochland, VA 23063

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. Kelly Wilmore Grayson County PO Box 888 Independence, VA 24348

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Andrea Whitmarsh Greene County P.O. Box 1140 Stanardsville, VA 22973

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Kim F. Evans Greensville County 105 Ruffin Street Emporia, VA 23847

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Mark Y. Lineburg Halifax County PO Box 1849 Halifax, VA 24558

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Jeffery O. Smith Hampton 1 Franklin Street Hampton, VA 23669

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Michael Gill Hanover County 200 Berkley St Ashland, VA 23005

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. Michael Richards Harrisonburg One Court Square Harrisonburg, VA 22801

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Amy E Cashwell Henrico County 3820 Nine Mile Rd. Henrico, VA 23223

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mrs. Sandy C. Strayer Henry County PO Box 8958 Collinsville, VA 24078

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Thomas Schott Highland County P.O. Box 250 Monterey, VA 24465

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Melody D. Hackney Hopewell 103 N. 12th Avenue Hopewell, VA 23860

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412 (804) 644-8022

Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. James Thornton Isle of Wight County 820 West Main Street Smithfield, VA 23430

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Olwen Herron James City County PO Box 8783 Williamsburg, VA 23187

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Robert B. Benson King George County P.O. Box 1239 King George, VA 22485

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. David O White King William County PO Box 185 King William, VA 23086

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Carol B. Carter King and Queen County P.O. Box 97 242 Allens Circle Rt 681 King And Queen CH, VA 23085

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

AMERICAN CIVIL LIBERTIES UNION FOUNDATION

Virginia

701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

> Claire G. Gastañaga Executive Director

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. *See, e.g., Bd. of Educ. v. Pico*, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." *Id.* at 868.



Virginia

Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. Dan Russell Lancaster County P.O. Box 2000 Kilmarnock, VA 22482

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Brian T Austin Lee County 155 Vo Tech Drive Jonesville, VA 24263

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mrs. Rebecca Walters Lexington 300 Diamond St Lexington, VA 24450

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Eric Williams Loudoun County 21000 Education Court Ashburn, VA 20148

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director

ACLU

AMERICAN CIVIL LIBERTIES UNION FOUNDATION

Virginia

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. Doug Straley Louisa County 953 Davis Hwy Mineral, VA 23117

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. Charles M. Berkley Jr. Lunenburg County P. O. Box 710 Kenbridge, VA 23944

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Crystal Edwards Lynchburg P. O. Box 2497 Lynchburg, VA 24505

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Ms. Anna Ruth Graham Madison County 60 School Board Court Madison, VA 22727

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Kevin Newman Manassas P.O. Box 520 Manassas, VA 20110

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



viigiilia

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. C. Bruce McDade Manassas Park One Park Center Ct Ste A Manassas Park, VA 20111

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



Virginia

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Zebedee Talley Martinsville PO Box 5548 Martinsville, VA 24115

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mrs. Nancy B. Welch Mathews County PO Box 369 Mathews, VA 23109

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. Paul C Nichols Mecklenburg County P.O. Box 190 Boydton, VA 23917

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412 (804) 644-8022

Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Peter M. Gretz Middlesex County P.O. Box 205 Saluda, VA 23149

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Mark Miear Montgomery County 750 Imperial St. Christiansburg, VA 24073

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Martha Eagle Nelson County PO Box 276 Lovingston, VA 22949

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



Virginia

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

701 E. Franklin Street

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Brian Nichols New Kent County PO Box 110 New Kent, VA 23124

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. George Parker III Newport News 12465 Warwick Blvd Newport News, VA 23606

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director

ACLU

AMERICAN CIVIL LIBERTIES UNION FOUNDATION

Virginia

701 E. Franklin Street Suite 1412 (804) 644-8022

Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Sharon Byrdsong Norfolk PO Box 1357 Norfolk, VA 23501

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. Charles Eddie Lawrence Northampton County 7207 Young St Machipongo, VA 23405

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Holly Wargo Northumberland County 2172 Northumberland Hwy Lottsburg, VA 22511

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Gina Wohlford Norton P. O. Box 498 Norton, VA 24273

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Tameshia Grimes Nottoway County P.O. Box 47 Nottoway, VA 23955

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Cecil Snead **Orange County** 200 Dailey Drive Orange, VA 22960

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga **Executive Director** 



701 E. Franklin Street **Suite 1412** 

(804) 644-8022 Richmond VA 23219 acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Wendy Gonzalez Page County 735 W Main St Luray, VA 22835

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



David Martin Patrick County P.O. Box 346 Stuart, VA 24171

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Maria Pitre-Martin Petersburg 255 South Boulevard East Petersburg, VA 23805

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219

Richmond VA acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Mark R. Jones Pittsylvania County P. O. Box 232 Chatham, VA 24531

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Jennifer B. Parish Poquoson 500 City Hall Ave Room 219 Poquoson, VA 23662

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

ACLU

AMERICAN CIVIL LIBERTIES UNION FOUNDATION

Virginia

701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

> Claire G. Gastañaga Executive Director

## STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. *See, e.g., Bd. of Educ. v. Pico*, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." *Id.* at 868.



Virginia

Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Elie Bracy Portsmouth PO Box 998 Portsmouth, VA 23705

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Eric L Jones Powhatan County 2320 Skaggs Rd Powhatan, VA 23139

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

**Due Process:** The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. See, e.g., Goss v. Lopez, 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 et seq.

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student-conduct/index.shtml">http://www.doe.virginia.gov/support/student-conduct/index.shtml</a>.



Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Barbara A Johnson Prince Edward County 35 Eagle Drive Farmville, VA 23901

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Lisa Pennycuff Prince George County PO Box 400 Prince George, VA 23875

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



Virginia

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Steven L. Walts Prince William County P. O. Box 389 Manassas, VA 20108

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



Virginia
701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Kevin Siers Pulaski County 202 N Washington Ave Pulaski, VA 24301

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. Robert Graham Radford 1612 Wadworth St. Radford, VA 24141

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Shannon Grimsley Rappahannock County 6 Schoolhouse Road Washington, VA 22747

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Jason Kamras Richmond 301 North 9th St 17th Floor Richmond, VA 23219

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Virginia

701 E. Franklin Street
Suite 1412

AMERICAN CIVIL LIBERTIES UNION

701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org

> Claire G. Gastañaga Executive Director

## STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

# **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. *See, e.g., Bd. of Educ. v. Pico*, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." *Id.* at 868.



Virginia

Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. James Gregory Smith Richmond County PO Box 1507 Warsaw, VA 22572

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Rita D. Bishop Roanoke P O Box 13145 Roanoke, VA 24031

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Ken Nicely Roanoke County 5937 Cove Rd NW Roanoke, VA 24019

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Phillip J. Thompson Rockbridge County 2893 Collierstown Road Lexington, VA 24450

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Oskar Scheikl Rockingham County 100 Mount Clinton Pike Harrisonburg, VA 22802

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Greg Brown Russell County P. O. Box 8 Lebanon, VA 24266

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street

(804) 644-8022 Richmond VA 23219

acluva.org

**Suite 1412** 

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. H. Alan Seibert Salem 510 South College Ave Salem, VA 24153

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. John Ferguson Scott County 340 E Jackson St Gate City, VA 24251

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Mark Johnston Shenandoah County 600 N Main St Suite #200 Woodstock, VA 22664

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Dennis G Carter Smyth County 121 Bagley Cir Ste 300 Marion, VA 24354

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Gwendolyn Page Shannon Southampton County 21308 Plank Road Courtland, VA 23837

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Stephen Scott Baker Spotsylvania County 8020 River Stone Drive Fredericksburg, VA 22407

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Scott R. Kizner Stafford County 31 Stafford Avenue Stafford, VA 22554

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

## RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

## **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Garett M. Smith Staunton 116 W. Beverley Street Staunton, VA 24401

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

## **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Deran R. Whitney Suffolk PO Box 1549 Suffolk, VA 23439

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Michael E Thornton Surry County P. O. Box 317 Surry, VA 23883

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street

(804) 644-8022 Richmond VA 23219

acluva.org

**Suite 1412** 

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Arthur L. Jarrett Jr. Sussex County 21302 Sussex Drive Stony Creek, VA 23882

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Christopher Stacy Tazewell County 506 Jeffersonville Street Tazewell, VA 24651

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Aaron C. Spence Virginia Beach PO Box 6038 Virginia Beach, VA 23456

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mr. L. Gregory Drescher Warren County 210 North Commerce Avenue Front Royal, VA 22630

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Brian C. Ratliff Washington County 812 Thompson Dr Abingdon, VA 24210

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Jeffrey D. Cassell Waynesboro 301 Pine Ave Waynesboro, VA 22980

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Mrs. Laura K. Abel West Point PO Box T West Point, VA 23181

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Michael D. Perry Westmoreland County 141 Opal Lane Montross, VA 22520

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Olwen Herron Williamsburg-James City County PO Box 8783 Williamsburg, VA 23187

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Jason Van Heukelum Winchester 12 N Washington St Winchester, VA 22601

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



Virginia

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Gregory Clark Mullins Wise County 628 Lake Street NE Wise, VA 24293

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Scott L. Jefferies Wythe County 1570 W Reservoir St Wytheville, VA 24382

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219

acluva.org

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

## RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



## RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



Dr. Victor D. Shandor York County 302 Dare Rd Yorktown, VA 23692

RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director



#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School District*, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

## PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. See, e.g., Bd. of Educ. v. Pico, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." Id. at 868.



701 E. Franklin Street

Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org Student Publications: Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

Establishment Clause: Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

## RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).





701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org **Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

Generally: School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student\_conduct/index.shtml">http://www.doe.virginia.gov/support/student\_conduct/index.shtml</a>.



# Virginia

#### RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

# RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. *See*, *e.g.*, *Plyler v. Doe*, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. *See*, *e.g.*, *Lau v. Nichols*, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.



# RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access, including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School* 



District, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. *See, e.g., Bd. of Educ. v. Pico*, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." *Id.* at 868.

**Student Publications:** Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own



Virginia

resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

**Establishment Clause:** Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# **RIGHTS OF LGBTQ STUDENTS**

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).

**Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that



Virginia

require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

*Generally:* School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should





# Virginia

701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student\_conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student-conduct/index.shtml">http://www.doe.virginia.gov/support/student-conduct/index.shtml</a>.

# RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part



701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

#### RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. See, e.g., Plyler v. Doe, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. See, e.g., Lau v. Nichols, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.

### RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access,

including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.



RE: Students' Rights Reminder for the 2019-2020 Academic Year

Dear Superintendent,

As our communities prepare for the new academic year and students head back to school, it is important to be aware of the key issues affecting Virginia's students and their rights. Being aware of students' rights under state and federal law can help school officials avoid any potential legal complications and contribute to a positive learning environment that will allow each student to thrive.

Federal and state laws afford children enrolled in school protection from discrimination and harassment based on race, color, religion, sex, national origin, or disability. Schools are responsible for ensuring these rights are protected and for promoting a safe school atmosphere. Additionally, schools are responsible for ensuring that students' right to free speech is respected and that the freedom to practice their religion—or no religion at all— is upheld.

Summarized below you will find information regarding: student speech rights; the Pledge of Allegiance; censorship; religious beliefs and accommodations; the rights of students who identify as LGBTQ; discipline and arrests; the rights of students with disabilities; the rights of students who are immigrants; and the rights of students who are pregnant.

We hope this information will help your school district understand the rights of students in schools and guide you in taking actions that ensure student rights are protected in a safe and supportive environment. Please do not hesitate to contact the ACLU of Virginia if you have any questions about these issues or if we can be of any assistance to you in evaluating and formulating school policy on any of these matters. We can be reached at (804) 644-8022 or acluva@acluva.org.

Very truly yours,

Claire G. Gastañaga Executive Director

#### STUDENT SPEECH RIGHTS

The First Amendment ensures that students cannot be punished for exercising free speech rights, even if administrators do not approve of their message. In the landmark Supreme Court case *Tinker v. Des Moines Independent Community School* 



District, the ACLU successfully challenged a school district's decision to suspend three students for wearing armbands in protest of the Vietnam War. 393 U.S. 503 (1969). The court declared that students and teachers do not "shed their constitutional rights to freedom of speech or expression at the schoolhouse gate." *Id.* at 506. Over the years, the ACLU has also successfully defended the right of students to wear an anti-abortion armband, a pro-LGBTQ t-shirt, and shirts critical of political figures. Schools may not discipline students for expressing an idea or political viewpoint in class or during school activities, as long as it does not cause a substantial disruption to the school environment.

It is true that the constitutional rights of students in public school are not the same as those of adults exercising First Amendment rights on public streets. Students' speech rights may be limited by reasonable time, place, and manner restrictions because of the unique characteristics of the school environment. A school may limit student speech, for example, through reasonable school-wide policies against cyberbullying. Additionally, schools may prohibit vulgar or offensive speech that is inconsistent with the "fundamental values of public school education." *Bethel Sch. Dist. No. 43 v. Fraser*, 478 U.S. 675, 685-86 (1986).

School officials should take care, however, not to define peaceful assembly as behavior that causes a substantial disruption to school activities. If students engage in a walkout, school officials may choose to discipline students for missing class but may not engage in harsher punishment because of the message or political nature of the action. School officials must not draw distinctions based on the content of a student's speech or expressive activity in imposing discipline.

# PLEDGE OF ALLEGIANCE

Schools cannot punish students for refusing to salute the flag or say the Pledge of Allegiance. W.Va. State Bd. of Educ. v. Barnette, 319 U.S. 624 (1943); Sherman v. Comm. Consol. Sch. Dist. 21, 980 F.2d 437 (7th Cir. 1992). School officials also cannot force students to stand during the Pledge of Allegiance or leave the room if a student refuses to recite the Pledge. See Va. Code § 22.1-202(C) ("[N]o student shall be compelled to recite the Pledge if he, his parent or legal guardian objects on religious, philosophical or other grounds to his participating in this exercise.")

#### **CENSORSHIP**

**Books:** Banning books, removing books and materials from a classroom or library, or otherwise making it difficult for students to read a broad array of literature limits intellectual freedom. Making books and ideas unavailable based on their content or viewpoint or taking books out of schools because they are controversial, unpopular, or offensive, may violate the First Amendment. *See, e.g., Bd. of Educ. v. Pico*, 457 U.S. 853 (1982). Courts view school libraries as the main place where students exercise their freedom "to inquire, to study and to evaluate, to gain new maturity and understanding." *Id.* at 868.

**Student Publications:** Schools may review and control the content of school sponsored student publications including student newspapers, yearbooks, literary magazines, on-campus videos, and radio broadcasts. But schools cannot control student publications that are not sponsored or funded by the school, not done as part of a class or school project, or that are done on a student's own time with their own



Virginia

resources. See, e.g., Burt v. Barker, 861 F.2d 1149 (9th Cir. 1988); Fujishima v. Bd. of Ed., 160 F.2d 1355 (7th Cir. 1972); Eisner v. Stanford Bd. of Ed., 440 F.2d 803 (2d Cir. 1971).

#### RELIGIOUS BELIEFS AND ACCOMMODATIONS

Free Exercise Clause: Under the First Amendment's Free Exercise Clause, students have the right to worship as they see fit, with only limited restrictions. This means that while at school, students are free to practice their religion or nonreligion and to express themselves religiously without interference by school officials. Students may, for example, wear religious attire or clothing with religious messaging to school; post religious messages or images on their lockers; or bring religious materials, including religious texts or objects, to school. School officials may not, for instance, require students to remove their hijab, yarmulke, or other head covering, as it substantially burdens the practice of the student's religion. See, e.g., Va. Code § 22.1-203.1 et seq.; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

**Establishment Clause:** Under the First Amendment's Establishment Clause, school officials cannot favor one religion over another or favor religion over nonbelief. In practice, this means that school officials and teachers cannot conduct prayer or bible-reading sessions, organize or participate in student-led prayer, or hold a prayer at graduation or sporting events, even when participation is voluntary. See, e.g., Abington Sch. Dist. v. Schempp, 374 U.S. 203 (1963); Engel v. Vitale, 370 U.S. 421 (1962); Santa Fe Indep. Sch. Dist. v. Doe, 530 U.S. 308 (2000); Lee v. Weisman, 505 U.S. 577 (1992). Teachers cannot lead students in devotional activities or encourage student participation in religious activity before or after school, during class, or at school-sponsored activities. In fact, in the publicschool context, the Supreme Court has invalidated almost every instance of schoolor teacher-sponsored religious expression. Under Virginia law, school boards are permitted to establish a daily observance of one minute of silence, but the school board must be careful to ensure that its policy has secular justifications and is not merely a pretense to encourage prayer. See, e.g., Va. Code § 22.1-203; VIRGINIA STATE BOARD OF EDUCATION, GUIDELINES CONCERNING RELIGIOUS ACTIVITY IN THE PUBLIC SCHOOLS (1995).

# RIGHTS OF LGBTQ STUDENTS

Cultivating a Safe Environment: Bullying of lesbian, gay, bisexual, transgender, and queer ("LGBTQ") students has been documented as pervasive at many schools and is all too often ignored, or even encouraged, by school officials. LGBTQ students have a right to live their authentic lives and express themselves at school. Students have a right to be out of the closet at school, and conversely, public schools are not allowed to "out" students publicly. School officials and administrators must ensure they are creating a safe learning environment and protecting LGBTQ students from bullying and harassment. See, e.g., Title IX, 20 U.S.C. § 1681 (schools may be liable if they act with deliberate indifference in failing to protect students from severe harassment on the basis of sex).

**Restrooms & Locker Rooms:** Transgender students must be allowed to use the restroom facilities consistent with their gender identity. Schools cannot create policies that require transgender students to use restrooms or locker rooms that do not correspond with their gender identity, and schools may not create policies that



Virginia

require transgender students to use single-user facilities. *See Grimm v. Gloucester County Sch. Bd.*, Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019).

**Dress Code:** School officials cannot force students to wear clothing inconsistent with their gender identity. Public schools may have dress codes, but dress codes cannot treat students differently based on their gender, force students to conform to sex stereotypes, or censor particular viewpoints. Schools cannot enact dress codes based on the stereotype that only girls can wear some types of clothes and only boys wear other types of clothes. **See**, **e.g.**, **U.S. v. Virginia**, 518 U.S. 515, 533 (1996) (government actors must not treat male and female students differently because of "overbroad generalizations about the different talents, capacities, or preferences of males and females."). Schools may, for example, require that skirts be a certain length; however, they cannot require that some students wear skirts and prohibit others from doing so based on the student's sex or gender expression. This also applies to pants, ties, or other clothing associated with traditional gender roles. And it applies to attire requirements for homecoming, prom, graduation, and other special school events.

*Discipline:* The intimate relationships of LGBTQ students must be treated with equal dignity as those of heterosexual students. Policies that prohibit same-sex couples or dates from attending prom, homecoming, or other dance functions violates students' rights under Title IX of the Education Amendments of 1972, the Equal Protection Clause of the U.S. Constitution, and the Bill of Rights of the Virginia Constitution. LGBTQ students should not be punished more severely than heterosexual students for similar behavior, including for displays of affection.

**LGBTQ** Student Organizations: Students interested in forming a student organization, typically called a gay-straight alliance ("GSA"), are to be treated the same as students forming any other noncurricular organization or club. See, e.g., 20 U.S.C. § 4071(a) (if a school allows any noncurricular student group to meet, it cannot deny other groups the same access based on the content of their interest); Gay All. of Students v. Matthews, 544 F.2d 162 (4th Cir. 1976).

Gender Markers, Pronouns, and Student Records: Students should be addressed using their preferred names and pronouns. Refusing to do so, or refusing to update the gender markers on a student's records when provided with appropriate documentation, may be considered a form of sex-based discrimination under federal law. See Grimm v. Gloucester County Sch. Bd., Civil No. 4:15-cv-52, 2019 U.S. Dist. Lexis 138246 (E.D. Va. Aug. 9, 2019). Likewise, a student's right to privacy includes a student's sexual orientation or gender identity. It is against the law for school officials to disclose or compel students to disclose this information, even if the student appears open about their sexual orientation or gender identity. See C.N. v. Wolf, 410 F. Supp. 2d 894, 903 (C.D. Cal. 2005).

#### **DISCIPLINE AND ARRESTS**

*Generally:* School discipline policies and practices should be fair and equitable and should prioritize prevention and intervention rather than harsh punishments like suspension, expulsion, and referral to law enforcement. The goal of discipline should





# Virginia

701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org be to teach appropriate behaviors and minimize the time students spend out of class. In Spring 2015, the Center for Public Integrity released a study finding that Virginia led the country in schools referring students to law enforcement, a phenomenon known as the "school-to-prison pipeline." Additional studies conducted by the Virginia Department of Education found that African American students and students with disabilities were disproportionately represented in both suspensions and referrals to law enforcement throughout Virginia schools. These disparities open up school districts to potential legal challenges for race and disability discrimination under federal civil rights laws. See, e.g., Complaint against Richmond Public Schools, available at https://acluva.org/en/cases/equal-treatment-richmond-publicschool-students. In order to avoid potential legal problems, and to provide a more equitable school environment, school officials should reevaluate and revise their current discipline policies and practices to create a more positive and preventative approach to student conduct. The Virginia Board of Education has provided a blueprint for schools to use in revising their outdated practices – the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at http://www.doe.virginia.gov/support/student\_conduct/ index.shtml.

*Due Process:* The U.S. Constitution requires that students receive due process before disciplinary measures are imposed. This means that school officials must follow certain procedures before they can suspend or expel students from school. Students are generally entitled to receive notice prior to any suspension or expulsion. The notice must include the facts concerning the suspension or expulsion, and the basis for any accusations. The notice must also provide students an opportunity to explain their side. *See, e.g., Goss v. Lopez,* 419 U.S. 565 (1975). For Virginia's specific procedural requirements, see Va. Code § 22.1-276.01 *et seq.* 

*Corporal Punishment:* Corporal or physical punishment of students is strictly prohibited by Virginia law. *See* Va. Code § 22.1-279.1.

School Resource Officers: School Resource Officers ("SROs") can protect students from outside danger, but often punish minor behaviors through ticketing and arrests. Law enforcement intervention should typically be a last resort for minor violations best handled by schools as discipline issues. For additional resources on how to limit disproportionate school-based arrests or referrals to law enforcement, visit the Model Guidance for Positive, Preventative Code of Student Conduct Policy and Alternatives to Suspension, available at <a href="http://www.doe.virginia.gov/support/student-conduct/index.shtml">http://www.doe.virginia.gov/support/student-conduct/index.shtml</a>.

# RIGHTS OF STUDENTS WITH DISABILITIES

Students with disabilities are provided legal protections under several federal laws. The Individuals with Disabilities Education Act ("IDEA") requires that public schools provide eligible students with disabilities a "free, appropriate public education" in the least restrictive environment. See 20 U.S.C. § 1400 et seq. As part



701 E. Franklin Street Suite 1412 (804) 644-8022 Richmond VA 23219 acluva.org of the IDEA, schools must affirmatively locate, identify, and evaluate children in their district for special education and related services, a process known as "child find." Parents may also request an evaluation at any time in writing or by speaking to a teacher or administrator, and the school district must respond to the parent's request. Schools must educate students with disabilities in the least restrictive setting possible, with an emphasis on inclusion and integration in the regular education classroom where feasible. Additionally, students receiving special education services under the IDEA, as well as students suspected of being eligible to receive services, are entitled to certain protections and safeguards in the school discipline process. See 34 C.F.R. § 300.530 et seq.

Students with disabilities are also provided with protections under Section 504 of the Rehabilitation Act of 1974 ("Section 504") and Title II of the Americans with Disabilities Act ("ADA"). Section 504 and the ADA prohibit discrimination against students with disabilities. This means that schools are prohibited by federal law from denying students with disabilities equal access to academic courses, field trips, extracurricular activities, school technology, and health services. School officials also have a duty to ensure that students with disabilities are not being discriminated against by being denied necessary accommodations. Restricting access to educational activities and opportunities, ignoring harassment and bullying, and failing to train staff on compliance with these laws is also prohibited under Section 504 and the ADA. See also Va. Code § 22.1-213 et seq.

#### RIGHTS OF IMMIGRANT STUDENTS

Schools cannot discriminate against students on the basis of race, color, or national origin. This includes discriminating against students on the basis of their immigration status. Undocumented students have a right to a free public education in your school district regardless of their immigration status, and schools cannot deny students of this right. See, e.g., Plyler v. Doe, 457 U.S. 202 (1982). Likewise, schools are not permitted to deny enrollment to a student based on their undocumented status; treat a student differently to determine residency; make inquiries of students or parents that may expose their undocumented status; require social security numbers from parents or students for purposes of enrollment; or engage in any other practices which may chill the right of access to school. Schools cannot turn away students with limited English proficiency; they must be provided with language instruction. See, e.g., Lau v. Nichols, 414 U.S. 563 (1974).

School officials should not allow immigration enforcement actions on school grounds without a judicial warrant based on probable cause that a criminal violation of the immigration laws has occurred. Schools should not call immigration authorities on students or consent to any immigration enforcement on school grounds without a criminal warrant. There is no state law requiring any state or local official to contact immigration officials nor any state or federal law prohibiting adoption of a policy that protects students and teachers from immigration action in the absence of a judicial criminal warrant.

### RIGHTS OF PREGNANT STUDENTS

Schools are prohibited from excluding pregnant students and students with children under Title IX of the Education Amendments of 1972. This means that schools must also ensure that pregnant students or students with children have access to educational instruction, school activities, and reasonable accommodations, to the same extent that students with temporary medical conditions are given access,

including the ability to make up missed classwork and learn in a safe, nonjudgmental environment. Schools are also not allowed to punish students who choose to terminate a pregnancy or to reveal a student's private medical information.

